

THE COURT OF JUSTICE OF THE EUROPEAN UNION

The Court of Justice of the European Union (CJEU) is one of the EU's seven institutions. It consists of two courts of law: the [Court of Justice](#) and the [General Court](#). It is the judicial authority of the EU. The courts ensure the correct interpretation and application of primary and secondary EU law in the EU. They review the legality of acts of the EU institutions and decide whether Member States have fulfilled their obligations under primary and secondary law. The Court of Justice also provides interpretations of EU law when so requested by national judges.

COURT OF JUSTICE

A. Legal basis

- Article 19 of the [Treaty on European Union](#) (TEU), Articles 251 to 281 of the [Treaty on the Functioning of the European Union](#) (TFEU) and [Protocol No 3 annexed to the Treaties on the Statute of the Court of Justice of the European Union](#) ('the Statute');
- [Regulation \(EU, Euratom\) 2019/629 of the European Parliament and of the Council of 17 April 2019 amending Protocol No 3 on the Statute of the Court of Justice of the European Union](#);
- [Regulation \(EU, Euratom\) 2024/2019 of the European Parliament and of the Council of 11 April 2024 amending Protocol No 3 on the Statute of the Court of Justice of the European Union](#);
- [EU Budget \(Section IV\)](#).

B. Composition and Statute

1. Membership

a. Number of members (Article 19 TEU and Article 252 TFEU)

The Court of Justice consists of one judge per Member State (27) and is assisted by 11 advocates general. The judges of the Court of Justice elect a President and a Vice-President from among themselves for a renewable term of three years.

b. Requirements (Article 19 TEU and Article 253 TFEU)

Judges and advocates general must possess the qualifications required for appointment to the highest judicial offices in their respective countries or be recognised legal experts. Moreover, their independence must be beyond doubt.

c. Appointment procedure (Article 253 TFEU)

When the term of office of judges or advocates general approaches its end, the representatives of Member State governments proceed to the appointment of their replacement, by common accord after consultation with a panel responsible for giving an opinion on prospective candidates' suitability (Article 255 TFEU).

2. Characteristics of the office

a. Duration (Article 253 TFEU and the Statute)

Judges and advocates general are appointed for a term of six years. Half of the judges and half of the advocates general are replaced alternately every three years. Outgoing judges and advocates general may be reappointed, regardless of their age.

b. Privileges and immunities (the Statute)

Judges and advocates general are immune from legal proceedings. After they have ceased to hold office, they continue to enjoy immunity in respect of acts they performed in their official capacity. Members of the Court of Justice may be removed only by a unanimous decision of their peers sitting in plenary session; members of the General Court may be removed only by a unanimous decision of the Court of Justice.

c. Obligations (the Statute)

Judges and advocates general:

- Take an oath (swearing independence, impartiality and preservation of secrecy) before taking up their duties;
- May not hold any political or administrative office, nor engage in any other occupation;
- Give an undertaking that they will respect the obligations arising from their office.

C. Organisation and operation (Article 253 TFEU and the Statute)

1. Institutional set-up

The Statute of the Court of Justice is laid down in Protocol No 3, annexed to the Treaties (Article 281 TFEU). The Court of Justice elects its President and a Vice-President from among its members for a renewable term of three years (Article 9a of Protocol No 3). The President directs the work of the Court of Justice and presides at hearings and deliberations of the full Court of Justice or the Grand Chamber. The Court of Justice appoints its Registrar, who serves as the institution's Secretary-General and manages its departments under the authority of the President of the Court of Justice.

2. Operation

The Court of Justice establishes its rules of procedure, which require the approval of the Council, acting by a qualified majority. It may sit as the full Court of Justice with 27 judges, in a Grand Chamber of 15 judges or in chambers of three or five judges. Amendments to the Rules of Procedure entered into force on 1 September 2024, permitting the use of videoconferencing during hearings. The institution is financed from the EU budget, where it has its own dedicated section (Section IV).

D. Achievements

The Court of Justice has shown itself to be a driving force of the European integration process.

1. General practice

The Court of Justice's teleological approach to interpretation enabled it to establish a constitutional framework for the Community legal order through a series of landmark judgments. These landmark rulings built upon earlier case law, such as *Fédération Charbonnière de Belgique v High Authority* (29 November 1956) and *De Gezamenlijke Steenkolenmijnen in Limburg v High Authority* (23 February 1961), which had established interpretive principles like the '*effet utile*' doctrine and begun to recognise the autonomous character of Community law. The Court of Justice's judgment of 5 February 1963 in the *Van Gend & Loos* case established the principle that Community law was directly applicable, allowing individuals to invoke EU law before national courts. This was followed by the landmark judgment of 15 July 1964 in the *Costa v ENEL* case, which was fundamental in defining Community law as an independent system taking precedence over national legal provisions, including derived Community law over national constitutional provisions, establishing the famous principle of the primacy of EU law.

Other significant judgments include the judgment of 14 May 1974 in the *Nold* case, in which the Court of Justice stated that fundamental human rights are an integral part of the general principles of law that it upholds (see fact sheet on [the protection of Article 2 TEU values in the EU](#)).

Previously, the judgment of 31 March 1971 in the *AETR* case further expanded the Community's constitutional architecture by establishing the doctrine of implied external powers, whereby the Community may enter into international agreements even in the absence of explicit treaty competence when necessary to achieve Community objectives.

2. In specific matters

- Right of establishment: judgment of 8 April 1976 in the *Royer* case, in which the Court of Justice upheld the right of a national of a Member State to stay in any other Member State independently of any residence permit issued by the host country.
- Free movement of goods: judgment of 20 February 1979 in the *Cassis de Dijon* case, in which the Court of Justice ruled that any product legally manufactured and marketed in a Member State must in principle be allowed on the market of any other Member State.
- The external jurisdiction of the Community: the European Agreement on Road Transport judgment of 31 March 1971, in the *Commission v Council* case, which recognised the Community's right to conclude international agreements in spheres where Community regulations apply.
- Recent judgments establishing an obligation for Member States to pay damages when they have failed to transpose directives into national law or failed to do so in good time, such as the judgment of 6 March 2025 in the [European Commission v Federal Republic of Germany case](#) (C-149/23).
- Various judgments relating to social security and competition.

- Rulings on breaches of EU law by the Member States, which are vital for the smooth running of the common market.
- Data protection: rulings on the 'Safe Harbour' agreement in the [Schrems I case](#) (2015) and on the 'EU-US Privacy Shield' in the [Schrems II case](#) (2020), which invalidated the [Commission's adequacy decisions regarding personal data protection](#) by US organisations so as to protect the fundamental principles of EU law and ensure a strong set of data protection requirements.

One of the great merits of the Court of Justice has been its statement of the principle that the Treaties must not be interpreted rigidly but must be viewed in the light of the state of European integration and of the objectives of the Treaties themselves. This principle has allowed the EU to legislate in areas where there are no specific Treaty provisions, such as the fight against pollution: in a judgment of 13 September 2005 (Case C-176/03), the Court of Justice in fact authorised the EU to take measures relating to criminal law where 'necessary' in order to achieve the objective pursued as regards environmental protection.

In 2024, 920 cases were brought before the Court of Justice, of which 573 concerned preliminary ruling proceedings, 53 direct actions and 277 appeals against decisions of the General Court. A total of 863 cases were resolved, including 580 preliminary ruling procedures, 53 direct actions and 213 appeals against decisions of the General Court. The Member States from which the most requests originated were Italy (98), Germany (66), Poland (47), Austria (39) and Bulgaria (38). The average duration of proceedings was 17.7 months for preliminary ruling procedures, 21.5 months for direct actions and 18.4 months for appeals. There were 1 206 pending cases on 31 December 2024 – the highest number ever recorded in the Court of Justice's history.

GENERAL COURT

A. Legal basis

Articles 254-257 TFEU, Article 40 of the Euratom Treaty and Title IV of Protocol No 3 annexed to the Treaties on the Statute of the Court of Justice of the European Union.

B. Duration and Statute (Article 254 TFEU)

1. Membership

a. Composition (Article 19 TEU and Article 254 TFEU)

Article 254 TFEU provides that the number of judges is determined by the Statute. Article 48 of Protocol No 3 on the [Statute of the CJEU](#), amended by Regulation (EU, Euratom) 2016/1192 of 6 July 2016, provides that the General Court consists of two judges per Member State (currently 54). Judges are appointed by common accord of the governments of the Member States after consultation with a panel responsible for giving an opinion on candidates' suitability to perform the duties of a judge. Their term of office is six years, and is renewable. The judges may be called upon to perform the task of advocate general as, unlike the Court of Justice, the General Court does not have permanent advocates general.

b. Requirements

Candidates for appointment to the General Court must possess the qualifications and abilities required for appointment to high judicial office and their independence and loyalty towards the institution must be beyond doubt.

c. Appointment procedure

Identical to that used by the Court of Justice.

2. Characteristics of the office

Identical to those of the offices of the Court of Justice.

C. Organisation and operation

The General Court judges appoint their President from among their number for a three-year term of office and their Registrar for a six-year term of office. Though it has its own registry, the General Court uses the services of the Court of Justice for its administrative and linguistic requirements.

The [General Court establishes its rules of procedure](#) (Article 254(5) TFEU) in agreement with the Court of Justice. General Court cases are heard by chambers of three or five judges or, where appropriate, a single judge. If justified by the legal complexity or importance of a case, or by special circumstances, a case may also be referred to the Grand Chamber of 15 judges or to the Intermediate Chamber of nine judges. More than 80% of the cases brought before the General Court are heard by a chamber of three judges.

The General Court is, like the Court of Justice, assisted by one or more advocates general in dealing with requests for a preliminary ruling ([Protocol No 3 \(Article 49a\)](#)). The judges of the General Court therefore elect from among them (an) advocate(s) general for a term of three years (one re-election is possible).

Amendments to its rules of procedure, which entered into force on 1 September 2024, permit the use of videoconferencing during hearings (Article 107a) and introduce the concept of a pilot case (Article 71a). If several cases raise the same issue of law and the necessary conditions are met, one of the cases may be identified as the pilot case and the others stayed.

Proceedings may primarily be brought before the General Court, at first instance, in direct actions brought by natural or legal persons, where they are concerned directly and individually, and by Member States against acts of the institutions, bodies, offices or agencies of the EU, and in direct actions seeking compensation for damage caused by the institutions or their staff. The decisions of the General Court may be subject to appeal, on points of law only, before the Court of Justice. On average, around 30% of decisions by the General Court are challenged.

Parliament and the Council may establish specialised courts attached to the General Court to hear and determine at first instance certain categories of actions or proceedings brought in specific areas. To establish these courts, Parliament and the Council act under the ordinary legislative procedure.

On 11 April 2024, [Regulation \(EU, Euratom\) 2024/2019 of the European Parliament and of the Council amending Protocol No 3 on the Statute of the CJEU](#) was adopted.

The modification is designed to transfer jurisdiction over preliminary rulings in a number of specific areas (the common system of value added tax, excise duties, the Customs Code, the tariff classification of goods under the Combined Nomenclature, compensation and assistance to passengers in the event of denied boarding or delay or cancellation of transport services and the EU Emissions Trading System) from the Court of Justice to the General Court and at extending the requirement to obtain permission to appeal in the case of appeals against certain General Court decisions.

In 2024, 922 cases were resolved, and 786 new cases were brought before the General Court. Of these cases, 667 were direct actions (of which there were 268 on intellectual and industrial property, 33 on State aid and competition, and 76 on the EU civil service). A party that is unable to meet the costs of proceedings may apply for free legal aid (30 cases in 2024). The proportion of decisions which were subject to an appeal before the Court of Justice was 35%. The average duration of proceedings was 18.5 months. There were 1 705 cases pending as at 31 December 2024.

THE FORMER EUROPEAN UNION CIVIL SERVICE TRIBUNAL

The European Union Civil Service Tribunal (established in 2004) was a specialised court within the CJEU, responsible for ruling on disputes between the EU institutions and their staff where these were not the responsibility of a national court. As part of an overall increase in the total number of judges of the Court of Justice, the EU **Civil Service Tribunal was dissolved on 1 September 2016** and integrated into the General Court by the [regulation on the transfer to the General Court of jurisdiction at first instance in disputes between the European Union and its servants](#) (Regulation (EU, Euratom) 2016/1192). Cases pending before the EU Civil Service Tribunal on 31 August 2016 were transferred to the General Court with effect from 1 September 2016. The General Court continued to deal with the cases as found at that date, with the procedural steps taken by the former EU Civil Service Tribunal remaining applicable.

ROLE OF THE EUROPEAN PARLIAMENT

In 1990, the Court of Justice ruled on a case brought by Parliament as part of the legislative procedure to adopt health measures following the 1986 Chernobyl nuclear accident. The court confirmed that Parliament has the right to bring actions before it if seeking to have decisions of the Council or the Commission declared void in order to safeguard Parliament's prerogatives under the legislative procedure.

According to Article 257 TFEU, Parliament and the Council, acting in accordance with the ordinary legislative procedure, may establish **specialised courts attached to the General Court** to hear and determine at first instance certain classes of action or proceedings brought in specific areas. Parliament and the Council are required to act by means of regulations either on a proposal from the Commission after consultation with the Court of Justice or at the request of the Court of Justice after consultation with the Commission.

According to Article 281(2) TFEU, the Statute of the CJEU is amended by Parliament and the Council, which act in accordance with the ordinary legislative procedure (in the form of a regulation of the European Parliament and of the Council). An example

of Parliament's participation is its [legislative resolution of 27 February 2024, based on the Court of Justice's own proposal of 30 November 2022](#) to amend its Statute.

Parliament is one of the institutions mentioned in Article 263 TFEU that may bring an action (as a party) before the Court of Justice.

According to Article 218(11) TFEU, Parliament can request an opinion from the Court of Justice as to whether a planned international agreement is compatible with the Treaties. Where the opinion of the Court of Justice is adverse, the planned agreement may not enter into force unless it is amended or the Treaties are revised. For example, in July 2019 Parliament asked for a legal opinion on whether the proposals for the accession by the EU to the Council of Europe Convention on preventing and combating violence against women and domestic violence were compatible with the Treaties (see [Opinion 1/19 on the Istanbul Convention](#)).

With the entry into force of the Treaty of Lisbon, candidates for the post of judge and advocate general are now first appraised by a panel of seven persons, one of whom is proposed by Parliament (Article 255(2) TFEU and Rule 128 of Parliament's Rules of Procedure) by means of a plenary resolution – an example of which can be found here, in this [Parliament decision of 5 October 2021 proposing the appointment of Julia Lafrankue to the panel set up under Article 255 TFEU](#).

In accordance with Article 3(1) of Regulation (EU, Euratom) 2015/2422, on 21 December 2020 the Court of Justice submitted a [report to Parliament, the Council and the Commission on the functioning of the General Court](#), which was drawn up by an external consultant. In particular, Article 3(1) of Regulation (EU, Euratom) 2015/2422 required the report to focus on the efficiency of the General Court, the necessity and effectiveness of the increase to 54 judges, the use and effectiveness of resources, and the further establishment of specialised chambers and/or other structural changes.

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